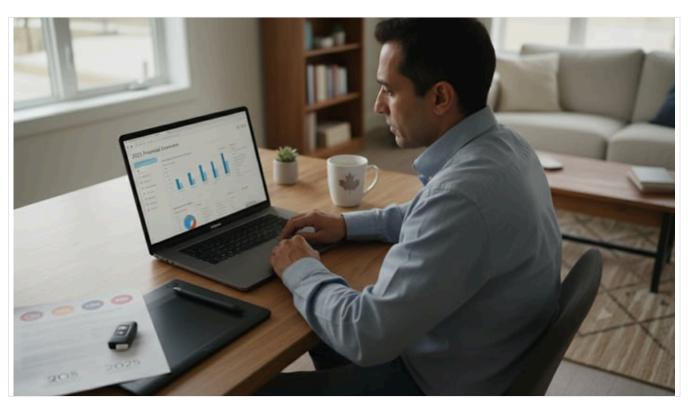


## Federal Budget 2025: Tax & Policy Changes for Freelancers

By 2727coworking.com Published November 19, 2025 31 min read



## **Executive Summary**

The 2025 Canadian federal budget ("Budget 2025") introduced several measures with implications for freelancers and self-employed workers. Key changes include a reduction in personal taxes (the first marginal rate cut from 15% to 14%, saving individuals up to ~\$420 annually (Source: <a href="https://www.budget.canada.ca">www.budget.canada.ca</a>), expanded funding for the creative industries (e.g. major new support for film, music, and journalism (Source: <a href="https://www.budget.canada.ca">www.budget.canada.ca</a>), and reforms affecting gig economy reporting and worker classification (notably, requiring digital platforms to report gig-worker earnings to the CRA (Source: <a href="https://www.budget.canada.ca">www.budget.canada.ca</a>). In practice, most freelancers benefit modestly from the broad tax cuts and sector-specific supports (particularly creative professionals), while still lacking dedicated new programs (e.g. extended EI coverage) for self-employed. Notable highlights for freelancers include lower personal income tax on the first \$57,375 of income (yielding up to ~\$420 savings (Source: <a href="https://www.budget.canada.ca">www.budget.canada.ca</a>); an elimination of the carbon fuel charge (reducing fuel costs by ~18¢/L in most provinces (Source: <a href="https://www.budget.canada.ca">www.budget.canada.ca</a>); and higher thresholds for the lifetime capital gains exemption (raised to \$1.25M for small business owners) (Source: <a href="https://www.budget.canada.ca">www.budget.canada.ca</a>); and higher thresholds for the lifetime capital gains exemption (raised to \$1.25M for small business owners) (Source: <a href="https://www.budget.canada.ca">www.budget.canada.ca</a>); and higher thresholds for the lifetime capital gains exemption (raised to \$1.25M for small business owners) (Source: <a href="https://www.budget.canada.ca">www.budget.canada.ca</a>); and higher thresholds for the lifetime capital gains exemption (raised to \$1.25M for small business owners) (Source: <a href="https://www.budget.cana

# **Introduction and Background**

Freelancers – generally independent, self-employed professionals or contractors – form a significant and growing part of the Canadian workforce. In 2023, **2.65 million Canadians** were self-employed (roughly **13.2%** of the employed workforce) (Source: <a href="www150.statcan.gc.ca">www150.statcan.gc.ca</a>). Most <a href="mwppeq">operate small</a> <a href="businesses">businesses</a>: nearly **46%** of these have no corporate structure and no employees (essentially solo proprietors), while about 23% are incorporated with employees (Source: <a href="www150.statcan.gc.ca">www150.statcan.gc.ca</a>). Many independent workers operate in **the gig economy**, doing short-term or app-mediated work. In Q4 2022, about **871,000** Canadians had a main job characterized as "gig work" (Source: <a href="www150.statcan.gc.ca">www150.statcan.gc.ca</a>), of which **624,000** were self-employed gig workers (Source: <a href="www150.statcan.gc.ca">www150.statcan.gc.ca</a>). Another **247,000** Canadians were paid employees in "gig"—type jobs (Source: <a href="www150.statcan.gc.ca">www150.statcan.gc.ca</a>), and in 2023 nearly **927,000** Canadians (3.3% of ages 15–69) reported doing at least some platform-based work over the year (Source:



www150.statcan.gc.ca). Despite these large numbers, research also highlights that many freelancers lack traditional worker protections: without guaranteed benefits like employer-paid CPP/EI, they shoulder higher effective taxes and face income instability (Source: <a href="deepcentre.com">deepcentre.com</a>). In sum, <a href="freelancers enjoy flexibility">freelancers enjoy flexibility</a> but tend to work irregular hours, lack steady clients, and must navigate complex tax and benefit rules on their own (Source: <a href="www150.statcan.gc.ca">www150.statcan.gc.ca</a>) (Source: <a href="www.talentcanada.ca">www.talentcanada.ca</a>).

Against this backdrop, the federal budget – delivered November 2025 – was framed as a plan to "empower Canadians" and foster economic growth. While not targeted specifically at freelancers, its measures (tax cuts, sector investments, worker protections, etc.) have direct and indirect effects on independent contractors. This report examines those effects in detail. We first summarize fiscal policy changes in Budget 2025 and past budgets relevant to self-employment, then analyze impacts on different freelancer scenarios (e.g. incorporated consultants, gig platform workers, creative artists). We incorporate extensive data on the freelance workforce, expert commentary, and illustrative examples. Throughout, all claims are supported by government data, news reports, and academic or industry analyses.

## **Historical Context and Trends in Freelancing**

The **growth of self-employment and gig work** has been notable over recent decades. In 1976, about 12.2% of Canadian workers were self-employed, rising to 17.2% by 1998 before stabilizing in the 15–16% range (Source: <a href="www150.statcan.gc.ca">www150.statcan.gc.ca</a>). The early 2020s saw a shift in patterns: the pandemic briefly reduced traditional jobs more than self-employment (since some gig/contract work resumed faster), though paid employment has since rebounded more strongly (Source: <a href="www150.statcan.gc.ca">www150.statcan.gc.ca</a>). Today's freelance economy is highly diverse. Top sectors for self-employment include construction, health services, real estate, and personal care (Source: <a href="www150.statcan.gc.ca">www150.statcan.gc.ca</a>). Notably, the tech and creative sectors have seen surges in independent contract work, facilitated by online platforms and remote work trends. For instance, StatsCan data (October–Dec 2023) indicate that **927,000 Canadians** (3.3% of ages 15–69) earned income via a digital platform at some point (Source: <a href="www150.statcan.gc.ca">www150.statcan.gc.ca</a>), although only ~79,000 (0.4%) had platform work as their main job (Source: <a href="www150.statcan.gc.ca">www150.statcan.gc.ca</a>). These figures align with surveys estimating roughly 28% of Canadians engage in gig or freelance work each year (including short-term gigs) (Source: <a href="www.talentcanada.ca">www.talentcanada.ca</a>) (

Despite this prevalence, **policy support has lagged**.Unlike salaried employees, freelancers historically must individually register for EI special benefits (maternity, sickness, caregiving) and pay both employer and employee portions of CPP (Source: <a href="www.canada.ca">www.canada.ca</a>) (Source: <a href="deepcentre.com">deepcentre.com</a>), making them effectively taxed at higher rates than equivalent earners. A recent overview notes, "the freelancer pays a higher rate of tax compared to [an employee]... [because] firms that hire independent contractors aren't required to pay the employer portion of contributions" (Source: <a href="deepcentre.com">deepcentre.com</a>). Likewise, **EI coverage is limited**: a self-employed person must opt in and wait a year before claiming, with maximum insurable earnings of ~\$49,000 after which benefits are capped (around \$524–\$695/week depending on year) (Source: <a href="deepcentre.com">deepcentre.com</a>) (Source:

Governments have begun to acknowledge these challenges. Recent consultations (e.g. a federal "What we heard" report) indicate interest in updating labour standards for gig workers (Source: <a href="www.canada.ca">www.canada.ca</a>), and provinces like Ontario are reviewing employment laws for the "new working reality" (Source: <a href="deepcentre.com">deepcentre.com</a>). However, to date there has been no specific federal program guaranteeing income or benefits equivalent to those for employees. The federal budget process itself serves as a lens on this gap: while some budgets have tinkered with small-business tax or EI extensions, none have comprehensively addressed freelancers' plight. For example, the 2019 budget introduced an optional EI program for self-employed, and recent Fall statements made modest changes to EI rules (e.g. seasonal worker extensions) (Source: <a href="www.osfi-bsif.gc.ca">www.osfi-bsif.gc.ca</a>) (Source: <a href="www.osfi-bsif.gc.ca">www.osfi-bsif.gc.ca</a>), but a fully portable benefits system remains absent.

In this context, **the 2025 budget's measures were broadly framed** around affordability and growth. Key announcements included **three major tax cuts** (first personal rate cut, carbon tax repeal, and promised indexation of the "middle-class" bracket), along with large infrastructure and workforce investments (Source: <a href="www.budget.canada.ca">www.budget.canada.ca</a>) (Source: <a href="www.budget.canada.ca">www.budget.canada.ca</a>). For freelancers – an independent adjacent class of workers – the budget's benefits will largely flow through these general measures rather than novel freelancer-specific programs. The analysis below details these budgetary impacts and their implications.

# **Budget 2025 Overview Relevant to Freelancers**

#### Personal Income Tax Relief

The single largest direct tax measure in Budget 2025 is the "Middle-Class Tax Cut." Effective July 1, 2025, the federal lowest personal income tax rate is lowered from 15% to 14% on taxable income up to \$57,375 (Source: <a href="www.budget.canada.ca">www.budget.canada.ca</a>). In practical terms, for any individual with income in this bracket, their federal tax on that portion is reduced by 1 percentage point. For example, someone earning \$50,000 would save about \$500.00 would save \$500



annually (approximately 1% of \$50k), while someone at the full bracket cap (\$57,375) saves about \$574. According to the official Budget documents, "nearly 22 million Canadians will benefit" with tax relief of **up to \$420 per person** (or \$840 for a dual-earner family) (Source: <a href="www.budget.canada.ca">www.budget.canada.ca</a>). (The cited \$420 figure accounts for the interaction with credits and is the maximum typical benefit an individual sees.) This is a meaningful gain for freelancers, who pay personal taxes just like any other earner. Freelancer taxpayers in lower brackets stand to save roughly the same as salaried workers in those brackets.

Less affluent freelancers also gain from targeted supports. Budget 2025 introduced **Automatic Federal Benefits**: the CRA will begin automatically filing simple tax returns for eligible low-income individuals so they receive GST credits, Canada Child Benefit, etc., even if they normally wouldn't file (Source: <a href="www.budget.canada.ca">www.budget.canada.ca</a>). This could help home-based or small-scale freelancers who don't typically file taxes. Additionally, the budget maintained all existing personal tax credits (e.g. basic personal amount, CPP/EI premiums credits) and even added a "Top-Up Tax Credit" to ensure that super-low-income individuals with large credits (such as big medical or tuition claims) do not lose out from the lower tax rate (Source: <a href="www.budget.canada.ca">www.budget.canada.ca</a>). In short, **no credit was arbitrarily stripped away** by the rate cut; one component was added to preserve fairness.

Overall, the personal tax changes primarily **provide savings rather than new demands** on freelancers. As the government notes, "lowering taxes means more take-home earnings" for Canadians (Source: <a href="www.budget.canada.ca">www.budget.canada.ca</a>). For a 35-year-old independent graphic designer earning \$60,000, the first \$57,375 of income would now be taxed at 14% instead of 15%, yielding roughly \$570 in annual savings. While this is not transformative, it reduces the tax burden at a time of high living costs. Combined with other affordability measures (below), the net effect on a typical freelancer's budget is modestly positive.

## **Indirect Affordability Measures**

Several measures aim to reduce freelancers' **cost of living**, which indirectly affects their net finances. Notably, Budget 2025 finally **cancelled the federal carbon fuel charge** ("consumer carbon price"). This immediately reduced gasoline prices by up to **18¢ per litre** in most provinces (Source: <a href="www.budget.canada.ca">www.budget.canada.ca</a>). For freelancers who drive for work or deliveries, this cut can yield significant savings. (For example, a driver fueling 40L/week might spend ~\$7.20 less on gas weekly.) Similarly, tolls and transit price cuts announced in 2024 continue impacting daily costs. On the personal side, the government also fully **eliminated the GST on most new home purchases by first-time buyers** (Source: <a href="www.budget.canada.ca">www.budget.canada.ca</a>), saving up to \$50,000 on a home (though this mainly benefits buyers, not freelancers per se). Together, these consumer-oriented actions (plus rate relief) were intended to "bring costs down for Canadians" (Source: <a href="www.budget.canada.ca">www.budget.canada.ca</a>), aiding freelancers just as other individuals.

### **Sectoral and Spending Initiatives**

Budget 2025 earmarked **substantial new spending in sectors where many freelancers work**, especially support for creators and infrastructure. Most prominently, the federal government pledged significant funding for Canada's cultural industries (Source: <a href="www.budget.canada.ca">www.budget.canada.ca</a>). Over the next three years (starting 2026–27), new investments include:

- \$48 million to the Canada Music Fund (to boost Canadian musicians' careers) (Source: www.budget.canada.ca).
- \$150 million to Telefilm Canada (supporting film production) (Source: www.budget.canada.ca).
- \$127.5 million to the Canada Media Fund (for TV and digital content creators) (Source: www.budget.canada.ca).
- Plus smaller sums for arts councils, journalism, and cultural institutions (Source: www.budget.canada.ca).

For freelance professionals in arts, music, film, writing, gaming, and related fields, these funds promise more grant, commission, and production opportunities. Likewise, the Budget announced creation of a resale royalty for visual artists: an "Artist's Resale Right" authorizing a small royalty (the exact rate TBD) on secondary sales of artwork (Source: <a href="www.budget.canada.ca">www.budget.canada.ca</a>). This provides an **ongoing income stream** to painters, illustrators, designers and others who are often freelancers, aligning Canada with EU norms.

Infrastructure and innovation spending may also touch freelancers indirectly. For instance, new union-led apprenticeship training funds (Source: <a href="www.budget.canada.ca">www.budget.canada.ca</a>) help build the economy that many consultants or tradespeople (like engineers or construction contractors) work in. Additional programs to boost housing supply and child care can affect freelancers by easing living costs, though these are broad measures. Overall, the dedicated support for creators and the general stimulus-oriented spending create a more vibrant economy that many freelancers rely on, but few of these are targeted solely at self-employed individuals.



#### **Business Tax and Investment Incentives**

From a small business perspective, Budget 2025 contained **few changes directly altering corporate or business taxes**. The **federal small-business tax rate** remains at 9% (for CCPC active income) with no new reduction, and the \$500,000 small-business limit also stands. For freelancers who incorporate, the basic regime is unchanged (they continue to pay only 9% federal on the first \$500K, plus provincial tax (Source: <u>mackisen.com</u>). Notably, the Budget also **extended some investment tax credits** (e.g. for clean technology, capital cost allowances for manufacturing buildings (Source: <u>www.airdberlis.com</u>), but these mainly benefit firms making large capital investments, not typical service freelancers.

One development affecting entrepreneurial freelancers is the **increase in the Lifetime Capital Gains Exemption (LCGE)**, which applies when selling eligible small business shares. Effective for dispositions after June 24, 2024, the LCGE was raised from \$1,016,836 to \$1,250,000 (Source: <a href="https://www.canada.ca">www.canada.ca</a>). In other words, up to \$1.25M of capital gains on shares of a qualifying small business can be sheltered from tax in a lifetime. This primarily aids entrepreneurs who eventually sell their company. For some high-earning freelancers who incorporate and grow their businesses (e.g. IT consultancies, design studios), this means more of their eventual sale price is tax-free — an important boost for retirement planning or exit.

Another related change is the **deferral of certain anti-avoidance rules** (such as trust transparency requirements) (Source: <a href="www.airdberlis.com">www.airdberlis.com</a>), but these are technical and unlikely to affect most freelancers. Likewise, **digital services taxes and reporting** (discussed below) target platform giants, not individual freelancers. In summary, Budget 2025's business and investment tax measures largely leave the existing small-business framework intact. The main incentives (CCPC privileges, capital gains exemption) remain available, while new tax credits focus on clean industry or manufacturing sectors, less relevant to independent consultants or gig workers.

## **Labour and Employment Measures**

While most Budget 2025 announcements focused on spending and tax, a few items address labour law which repercussions for freelancers. Importantly, the budget signaled support for workers' rights and mobility. It proposes to amend the Canada Labour Code to restrict non-compete agreements for federally regulated workers (Source: <a href="www.canada.ca">www.canada.ca</a>). Non-competes currently can prevent employees from joining competing firms or starting a similar business after leaving a job. By limiting such clauses, the government aims to make it easier for workers to "move more freely to a higher-paying career or start their own business" (Source: <a href="www.canada.ca">www.canada.ca</a>). For aspiring entrepreneurs or freelancers, this could remove a barrier: for example, an engineer wishing to leave a telecom firm to consult independently would face fewer legal encumbrances. Although this change is specific to federally regulated employees (and itself is subject to future rule-making), it represents a broader trend: facilitating transitions into self-employment.

Another labour-related measure is tighter enforcement of worker classification rules. Budget documents state that data-sharing restrictions will be lifted so that the CRA can share information with Employment and Social Development Canada (ESDC) for labour-standards enforcement (Source: <a href="www.budget.canada.ca">www.budget.canada.ca</a>). Specifically, if employers improperly label employees as "independent contractors," the agencies will now coordinate to identify and correct such misclassification. The trucking industry has been cited as a common abuse case (Source: <a href="www.budget.canada.ca">www.budget.canada.ca</a>). For genuine freelancers, this aims to protect them from unfair competition by those pretending to be contractors while really being employees. Conversely, some in the gig economy fear aggressive enforcement might reclassify true contractors as employees, but the budget seems focused on catching super-exploitative cases. In either case, it signals government attention to the boundary between employment and self-employment – an issue of critical interest to freelancers.

In addition, Budget 2025 extended the temporary **federal wage and tariff relief** measures but only for employees or broadly (e.g. El work-sharing extensions, tariff mitigation funds (Source: <a href="www.canada.ca">www.canada.ca</a>). Nothing new appeared for self-employed people in these announcements. No change was made to the CPP/El system rules for freelancers: Canada Pension Plan contributions remain mandatory on self-employment income (still paid at the full combined 10% rate) and Employment Insurance special benefits continue to be voluntary opt-in at current premiums. In short, apart from removing non-competes and enabling cross-department enforcement, the budget did not create new labour protections or benefits targeted at freelancers.

### Reporting and Compliance in the Gig Economy

A final area where the budget period saw changes, though mostly outside the budget texts, is **tax reporting for gig workers**. For the 2024 tax year, new CRA rules require digital platforms (rideshare, rental, service marketplaces) to issue **information slips to users**. This means companies like Uber, Airbnb, Etsy, etc. must report each seller's annual income to the CRA (Source: <a href="www.cp24.com">www.cp24.com</a>). Although not a budget measure per se, it was a major policy announced around the same time: Bill C-47 (passed in 2023) mandates these slips from platforms. A CTV news story notes that starting January 2025 Uber and others will send details to CRA (Source: <a href="www.cp24.com">www.cp24.com</a>). In practical terms, freelancers working via platforms will have their



earnings formally tracked by tax authorities, reducing the chance of under-reporting. The CRA's own guidance confirms that from 2024 onward, if you earn >\$30,000 on a platform, the operator will provide a summary by January 31 to help you file (Source: <a href="www.canada.ca">www.canada.ca</a>). For freelancers, this increases compliance burdens (they must ensure full reporting) but also simplifies filing (receiving a pre-prepared T5018 or T4A slip). Overall, it underscores that freelancers in the digital economy are now subject to tighter tax oversight; they must include these reported incomes on their tax returns or risk fees.

## **Data Analysis and Evidence**

#### **Economic Profile of Freelancers**

To quantify the impact of the budget on freelancers, it helps to examine their economic profile. According to Statistics Canada's 2023 report:

- Employment count: 2,652,600 self-employed Canadians (of all ages) (Source: www150.statcan.gc.ca).
- Work patterns: Self-employed workers skew older and more male, but female participation is rising (48.1% of self-employed were women in 2023 (Source: <a href="https://www.150.statcan.gc.ca">www.150.statcan.gc.ca</a>).
- Hours: Self-employed often work very long or very short weeks relative to employees.
- Incorporation: 46.2% of self-employed had unincorporated businesses without employees, 25.7% had incorporated businesses without employees, 22.9% had incorporated businesses with employees, and 5.2% had unincorporated businesses with employees (Source: <a href="https://www.150.statcan.gc.ca">www.150.statcan.gc.ca</a>). In other words, nearly half of freelancers are solo proprietors working alone.

Table 1. Canadian Self-Employed Workers (2023) (Source: www150.statcan.gc.ca)

| BUSINESS STRUCTURE                              | SHARE OF SELF-EMPLOYED | ESTIMATED COUNT (2023) |
|---|------------------------|------------------------|
| Unincorporated (no employees)                   | 46.2%                  | 1,226,000              |
| Incorporated (no employees)                     | 25.7%                  | 681,000                |
| Incorporated (with employees)                   | 22.9%                  | 607,000                |
| Unincorporated (with employees)                 | 5.2%                   | 138,000                |
| Source: StatCan (Source: www150.statcan.gc.ca). |                        |                        |

This breakdown shows most freelancers operate solo. The new **personal tax cut** thus applies directly to their incomes. For example (see Table 2), a solo proprietor with net business income of \$50,000 would have paid \$7,500 federal tax at 15%, but now pays \$7,000 at 14%, saving \$500 (consistent with ~\$420-\$500 range (Source: <a href="www.budget.canada.ca">www.budget.canada.ca</a>). For an incorporated freelancer receiving a salary of \$50,000 from their company, the personal tax effect is the same.

Table 2. Personal Tax on \$50,000 Income (2025)

| BRACKET                                      | TAX RATE<br>OLD | TAX RATE<br>NEW         | FEDERAL TAX<br>OLD  | FEDERAL TAX<br>NEW  | SAVINGS              |
|--|-----------------|-------------------------|---------------------|---------------------|----------------------|
| First \$50,000 (≈90% of first \$57k bracket) | 15% → 14%       | <b>15%</b> → <b>14%</b> | \$7,500             | \$7,000             | \$500                |
| Base credits                                 | _               | _                       | (exempted)          | (exempted)          | _                    |
| Total Federal Tax                            | _               | -                       | \$\approx \$7,500\$ | \$\approx \$7,000\$ | \$\approx<br>\$500\$ |



Notes: Simplified calculation ignoring provincial tax and credits. Actual tax savings may be up to \$420 as noted in Budget documents (Source: <a href="https://www.budget.canada.ca">www.budget.canada.ca</a>).

### **Income Sources and Reporting**

Freelancers often mix income types (business profits, contracts, platform gig payments). The CRA's guidelines clarify all self-employed income must be reported. (Source: <a href="www.canada.ca">www.canada.ca</a>) In practice, platform workers now receive slips (Box 24 on T4A, for example) even if platforms do not withhold tax (Source: <a href="www.cp24.com">www.cp24.com</a>). According to CRA (January 2025 update), over a quarter of Canadians (9 million, ~28%) participate in the platform/sharing economy, generating on average 24% of *gig workers*' total income. However, about 73% of Canadians find gig income tax compliance challenging. Notably, surveys found ~30% of gig workers initially planned not to report all income, but 71% changed their minds once new reporting rules were announced. These trends highlight that stricter reporting (as in Budget 2025's timeframe) greatly influences compliance behaviour.

## **Tax Impact Analysis**

From a revenue perspective, the first-bracket tax cut is projected to **cost \$27.2 billion over 5 years** (Source: <a href="www.budget.canada.ca">www.budget.canada.ca</a>). Per person, this translates to the cited \$420 maximal saving. Across all self-employed Canadians, the aggregate benefit is substantial – e.g. at 2.65M people, an average of ~\$300–\$400 each per year. However, because many freelancers are higher earners (some with income above the \$57k cap, taxed at 20.5% or higher), only roughly the first \$57k of their income qualifies for the lowest rate. Thus a sole proprietor earning \$100k still only gets the 1% break on \$57k (savings ~\$574). For incorporated earners, the dynamics are similar.

Another quantitative effect: the LCGExemption increase to \$1.25M is estimated to cost revenue but bolster entrepreneurship. If a freelancer's incorporated business sells for \$2M, the first \$1.25M of gain would be tax-free (up from \$1.016M), saving the individual tens of thousands in personal taxes. Over the self-employed population, this expanded exemption will primarily benefit a small minority of high-growth businesses when they are sold; its "cost" to the budget is relatively modest but its potential incentive effect for small-business growth is often cited.

In contrast, Budget 2025 did *not* amend the federal small-business rate (still 9%) or create new personal business deductions beyond the usual expense rules. Discussion groups like the Canadian Federation of Independent Business (CFIB) had urged (unsuccessfully) for lower corporate rates or higher CCPC thresholds (Source: <a href="www.newswire.ca">www.newswire.ca</a>). By not cutting the small-business tax further, the budget leaves incorporated freelancers subject to the same corporate tax as before. CFIB also specifically wanted the small-business tax rate cut (which remains 9%) and a higher \$700k CCPC limit (Source: <a href="www.newswire.ca">www.newswire.ca</a>) – recommendations not adopted. Thus, for a freelancer wondering whether to remain unincorporated or to incorporate, the tax calculus in 2025 remains largely as it was: corporate tax can offer nearly 30-point lower rate on first \$500k\ of income relative to high personal tax brackets (Source: <a href="mackisen.com">mackisen.com</a>), but now slightly lower personal taxes mean unpaid contractors still benefit from reduced bracket rate on the first chunk of any salary drawn from their company. This glacial pace of business tax change has drawn criticism from small-business advocates, who felt the budget "must deliver on unfinished tax promises" to provide cost relief (Source: <a href="www.newswire.ca">www.newswire.ca</a>).

# **Multiple Perspectives and Case Examples**

### **Perspective: Creative Sector Freelancer**

Consider **Emma, a Vancouver-based freelance filmmaker**. In 2025, much of her income comes project-to-project (editing, cinematography, consulting). She operates as a sole proprietor. Key budget impacts for her: the personal tax cut means her tax on earnings up to \$57k is lower than last year (saving *roughly* \$400–\$500 if her income was in that range) (Source: <a href="www.budget.canada.ca">www.budget.canada.ca</a>). She is pleased the government is investing \$150M in **Telefilm** to support film production (Source: <a href="www.budget.canada.ca">www.budget.canada.ca</a>); this could translate into more grants or jobs in the industry. The Artist Resale Right (if passed) promises future royalties on any art or designs she creates in film – an additional income stream for creative freelancers (Source: <a href="www.budget.canada.ca">www.budget.canada.ca</a>). On the flip side, Emma was hoping for improved access to benefits (like pension or health) but finds none this year; she still must pay full CPP herself and handle all taxes. In sum, the budget made filmmaking slightly more lucrative (tax savings + more funding) but did not address her core concerns about retirement savings or employment insurance.



### **Perspective: Tech Contractor (Incorporated)**

David is an IT consultant in Toronto who incorporated his practice (a CCPC). He earns \$120k/year from corporate clients. His budgetary picture: as an incorporated consultant, he benefits from the small-business deduction (9% tax on first \$500k) and can retain earnings in his company. The personal tax cut of the first bracket is less impactful, since he often takes dividends beyond \$57k and still pays higher combined taxes at that level. However, the raised LCGE is relevant: perhaps in the future he might sell his stake; now he can shelter \$1.25M of gain rather than \$1.016M (Source: www.canada.ca). On the expense side, no new tax credits help him, but existing deductions (e.g. for equipment, home office) remain intact. Unique to him, the corporate changes for large manufacturers don't apply. David worries about gig economy peers: some of his contractor clients want to keep driving costs down by classifying help as "independent", but the government's new enforcement might catch shady misclassification (Source: www.budget.canada.ca). Overall, David finds the tax system slightly more "friendly" (a bit lower bracket), but he cites colleague concerns that small business credibility hasn't been boosted much – CFIB's calls for lower small-business tax didn't materialize (Source: www.newswire.ca), and corporate tax is still flat.

## **Perspective: Platform Gig Worker**

Ali drives for a food delivery platform in Calgary on nights and weekends. His earnings vary weekly. Under Budget 2025, his situation is affected by two intersecting trends. First, fuel is cheaper thanks to carbon tax repeal (Source: <a href="www.budget.canada.ca">www.budget.canada.ca</a>) – good news for his out-of pocket costs. His take-home pay per mile rises. Second, new platform reporting rules mean Ali will receive a formal T4A slip for all 2024 earnings (Source: <a href="www.cp24.com">www.cp24.com</a>). This doesn't change his disposable income immediately, but it means the CRA will know exactly how much he earned and whether he reported it. If Ali had been skimping on taxes, now he cannot easily hide his cash. His taxes on this income will also benefit from the 14% bracket up to \$57k just like everyone else (Source: <a href="www.budget.canada.ca">www.budget.canada.ca</a>). Importantly, no new worker benefits came: as a contractor, Ali still cannot collect EI unemployment insurance unless he voluntarily signed up. The budget's crackdown on misclassification could shake out if any peers are really disguised employees, but Ali's main concern is bookkeeping. Thankfully, he can deduct business vehicle and phone expenses as before, and his net income qualifies for the top Up Tax Credit if he incurs large eligible costs. Overall, Ali's costs are lower (GST on gas dropped, less carbon tax) and taxes slightly lower, but he still lacks the income security or benefits that employees might have.

### Perspective: Small Business Owner (Freelancer/Employer Hybrid)

Harpreet runs a small farm and contracting business in Saskatchewan. She qualifies as a self-employed operator but also hires a part-time assistant. Budget 2025's direct effect: modest. She benefits from the personal tax rate cut on her personal draw (if under \$57k). Sheep farmers get some carbon tax relief on heating fuel and propane. However, no new relief is offered for farming costs; for example, no accelerated capital cost allowances for farm equipment were announced. The mention of tariff assistance (for industries like agriculture) was targeted to provinces (Source: <a href="www.newswire.ca">www.newswire.ca</a>), but she isn't sure if any apply to her. Harpreet notices the government talking about infrastructure and union training – not directly her issue. So, Budget 2025 "didn't really speak to small tradespeople like me this time," she says. This illustrates how many on-the-ground freelancers view the budget: helpful for general low-income support, but lacking targeted small-business cost relief.

The above scenarios highlight that **freelancers' reactions** are mixed. Creative and gig workers find some wins (funding, tax cuts, cost savings) but still face systemic gaps (benefits, pensions). Incorporated professionals appreciate tax efficiencies but note budgets have not eased corporate burdens beyond previous measures. Across sectors, the consensus among industry analysts is that the budget primarily **"scrapes the surface"** for freelancers – mainly delivering economy-wide affordability measures rather than profound freelancer-specific reforms. As economist Greg D'Avignon observed, budgets tend to address everyone's concerns by broad strokes, making independent contractors implicitly part of the positive spillovers, but not singled out for novel support (Source: <a href="https://www.cp24.com">www.cp24.com</a>) (Source: <a href="https://www.budget.canada.ca">www.cp24.com</a>) (Source: <a href="https://www.budget.canada.ca">www.cp24.com</a>) (Source: <a href="https://www.budget.canada.ca">www.cp24.com</a>)

# **Discussion of Implications and Future Directions**

#### Affordability and Tax Relief

By lowering taxes and cutting energy costs, Budget 2025 provides tangible relief amid inflationary pressures. Freelancers, who often budget carefully to cover their own deductions, will generally take home slightly more per dollar earned than before. The \$420/person maximum tax cut may seem modest, but for low-to-middle income contractors it can cover minor expenses (e.g. an additional \$400 offset to counter a price hike in supplies or a small part of CPP premiums). Over five years, \$27.2 billion in tax relief translates into more spending power at the margins for freelancers and all workers (Source: <a href="www.budget.canada.ca">www.budget.canada.ca</a>). Importantly, by indexing tax brackets to inflation (starting 2026), the government has signaled that middle earners will not face bracket creep – beneficial to any growing freelancer income.



However, in absolute terms, the benefit is relatively small compared to most freelancers' burdens. As noted, self-employed workers lack employer-paid benefits. Even with the tax cut, they still face the full employer+employee portion of CPP (10%) out of pocket, and must purchase their own insurance or save for vacation/maternity time. The budget did not mitigate these structural costs. In fact, individuals like Ali (platform driver) or Emma (filmmaker) might find the new tax slip system [50†L38-L45] increases their compliance workload without easing any withheld contributions. There is a larger question: while the carbon tax cut saves freelancers money on driving, it also withdraws a green incentive that could have funded social supports (the "returned carbon rebate"). The government tries to justify it by consumer relief (Source: <a href="https://www.budget.canada.ca">www.budget.canada.ca</a>), but critics note it also removed a source of preferential benefit for rural or low-income citizens (Source: <a href="https://www.budget.canada.ca">www.budget.canada.ca</a>), some of whom are freelancers.

#### **Benefits and Social Safety Nets**

One key ongoing issue is access to social programs. Budget 2025 does not change EI or CPP rules for self-employed. The **EI special benefits** regime remains voluntary, and as [52] notes, even registered freelancers get capped support. With no new measures, many freelancers remain dependent on the existing EI opt-in. By contrast, the budget did include a program for **automatic benefit filing** (Source: <a href="www.budget.canada.ca">www.budget.canada.ca</a>), which could aid some lower-income freelances to receive credits. However, its impact on freelancers specifically may be small: most freelancers already file taxes due to needing GST/HST or CPP remittances.

Several stakeholders have called for enhancements. For example, provincial commissions and think-tanks have suggested creating a "third category" of worker with blended protections (Source: <a href="deepcentre.com">deepcentre.com</a>), or proposing a Universal Basic Income (UBI) as a safety net (Source: <a href="deepcentre.com">deepcentre.com</a>). The 2025 budget stopped short of these ideas. Without employer payroll contributions, self-employed Canadians effectively fund their own retirement and insurance completely. The DEEP Centre analysis underscores this live issue: a freelancer ends up paying a "higher rate of tax" because they bear both parts of pension and EI (Source: <a href="deepcentre.com">deepcentre.com</a>). Until this is rebalanced, freelancers will continue to subsidize the system.

#### **Labour Standards and Classification**

The enhanced inter-agency data sharing (Source: <a href="www.budget.canada.ca">www.budget.canada.ca</a>) aims to clamp down on fraudulent misclassification. In practice, this could hurt some large companies that have routinely hired contractors in place of employees. For genuine freelancers, it may level the playing field – ensuring that contractors get fairly paid without being undercut by pseudo-employees. Yet, some critics worry that enforcement could blur lines: if regulators become stricter, legitimate gig workers might fear being recast as employees and losing their independent status (or vice versa). Future budgets or legislation might need to clarify rights and criteria more explicitly.

On the flip side, the ban on non-competes (Source: <a href="www.canada.ca">www.canada.ca</a>) (federal jurisdiction) and proposed expansion of collective bargaining (for gig workers nationwide) aim to <a href="mailto:employees">employees</a>. For freelancers, this is a mixed bag. Non-competes typically apply to employees, but banning them allows employees to more easily <a href="mailto:">"pre-freelance"</a> – they can open a consulting business in the same field without restriction. For example, an insurance actuary could serve clients on their own after leaving a job. This aligns with a more dynamic economy where experienced workers circulate. However, it does little immediately for true independent freelancers who were never under contract.

#### **Future Expectations**

Looking forward, freelancers and their advocates will likely press for more targeted measures. Potential areas include:

- CPP/EI reform: Many suggest reducing the self-employed contribution burden or offering employer-like matching for the self-employed, so that a contractor is not penalized just by virtue of being independent. (E.g., some policy experts advocate a partial subsidy of CPP for the first years of self-employment.)
- Portable benefits: Proposals have emerged for pooled pension/health plans or "gig economy funds" that companies using contractors must help fund (Source: <u>deepcentre.com</u>). While Budget 2025 did not address this, future budgets might explore incentives for benefit-sharing or creation of new worker categories.
- Tax simplification: freelancers often struggle with compliance. Suggestions include accelerating refunds for input GST/HST tax credits, or
  adjusting the tax instalment thresholds, etc. None of these were in Budget 2025.
- Sector-specific relief: creative freelancers will look to see whether promised funds actually materialize and have a sustained impact. Other freelancing clusters (e.g. tech consultants) may lobby for R&D credits or apprenticeship incentives.

It is also worth noting the political context: the 2025 budget is in an election year. Opposition parties and think-tanks have already started presenting alternatives. For example, the Canadian Centre for Policy Alternatives suggests more progressive tax and spending even beyond what governments propose. If a new government is elected, freelancers might see new initiatives (some propose a "working income tax credit" expansion or portable benefits).



## Conclusion

The 2025 federal budget is **mixed for freelancers**. On one hand, broad tax cuts, reduced fuel costs, and culture-sector investments offer concrete though moderate benefits. Almost all self-employed Canadians will see a bit more money in their pockets due to the lower tax bracket (Source: <a href="https://www.budget.canada.ca">www.budget.canada.ca</a>), and certain subgroups (artists, small entrepreneurs) gain from expanded grants and allowances (Source: <a href="https://www.canada.ca">www.canada.ca</a>). On the other hand, no new systemic changes were made to address freelancers' unique challenges. Self-employed workers still must individually manage CPP/EI contributions, have no guarantee of employer-like benefits, and must navigate onerous compliance on their own. As one analyst put it, freelancers got "crumbs" from the budget – useful, but far from enough for true worker support (Source: <a href="https://deepcentre.com">deepcentre.com</a>) (Source: <a href="https://www.canada.ca">www.canada.ca</a>).

Freelancers should account for the budget's provisions in their financial planning: taking advantage of the tax credits and creative grants announced, while remaining aware of increased tax reporting. From a policy perspective, the budget signals that the government sees freelancers largely as part of the middle class (hence the tax cut) and as participants in growth sectors (hence the creative funding), but not as a discrete class needing bespoke supports. For deeper gains—like better social coverage or lower business taxes—freelancers may need to seek future reforms. Nonetheless, Budget 2025 provides a **modest relief** and a framework for continued dialogue on how independent work can be made more sustainable in Canada's changing economy.

#### **Markdown Tables:**

Table 1. Composition of Self-Employed Canadians (2023) (Source: www150.statcan.gc.ca)

| BUSINESS STRUCTURE  | % OF SELF-EMPLOYED | COUNT (2023) † |
|---|--------------------|----------------|
| Unincorporated (no employees)   | 46.2%              | 1,226,000      |
| Incorporated (no employees)   | 25.7%              | 681,000        |
| Incorporated (with employees)   | 22.9%              | 607,000        |
| Unincorporated (with employees)   | 5.2%               | 138,000        |
| † Based on 2,652,600 self-employed (LFS average 2023) (Source: <a href="www150.statcan.gc.ca">www150.statcan.gc.ca</a> ). |                    |                |

Table 2. Major 2025 Budget Measures Affecting Freelancers



| BUDGET MEASURE                   | DESCRIPTION / BENEFIT   | EFFECT ON FREELANCERS  | SOURCE  |
|----------------------------------|---|--|---|
| Middle-Class Tax<br>Cut          | Lowers first federal tax rate<br>15% → 14% (income ≤\$57,375)   | Up to \$420 tax saved per person (saves ~\$500 on \$50k) (Source: www.budget.canada.ca); increases takehome pay for freelancers. | (Source: www.budget.canada.ca)                                  |
| Carbon Price<br>Repeal           | Eliminates federal fuel charge (gas price ~-18¢/L)  | Reduces transportation costs for gig workers & freelance drivers.  | (Source: www.budget.canada.ca)                                  |
| Creative Industries<br>Funding   | Billions for film, music, arts (e.g. \$150M for Telefilm, \$127.5M Media Fund) (Source: www.budget.canada.ca)                                     | Benefits freelancers in media, arts and entertainment via more grants/contracts.   | (Source:  www.budget.canada.ca) (Source:  www.budget.canada.ca) |
| Artist's Resale<br>Right         | 5% royalty on secondary art sales (proposed) (Source: <a href="https://www.budget.canada.ca">www.budget.canada.ca</a> )                           | New revenue stream for visual artists/illustrators freelancing in arts.  | (Source: www.budget.canada.ca)                                  |
| Top-Up Tax Credit                | Maintains 15% credit rate on non-<br>refundable credits above first bracket<br>(Source: <a href="www.budget.canada.ca">www.budget.canada.ca</a> ) | Protects freelancers (e.g. large tuition/medical deductions) from losing value as rates fall.                                    | (Source: www.budget.canada.ca)                                  |
| PSW Tax Credit                   | Refundable credit (5% of earnings, up to \$1,100) for personal support workers (Source: <a href="https://www.canada.ca">www.canada.ca</a> )       | Irrelevant to most freelancers (only applies to certain health aides).   | (Source: www.canada.ca)   |
| Non-Compete Ban<br>(Fed.)        | Proposes outlawing non-competes in federal workplaces (Source: www.canada.ca)   | Enables more mobility: employees can more easily leave jobs to freelance/hire out.   | (Source: www.canada.ca)   |
| Misclassification<br>Enforcement | CRA allowed to share info with ESDC to catch fake contractors (Source: www.budget.canada.ca)  | Deters unfair competition: ensures true freelancers aren't undercut by disguised "contractors."                                  | (Source: www.budget.canada.ca)                                  |
| Platform Income<br>Reporting     | Requires digital platforms (e.g. Uber, Airbnb) to report user earnings to CRA (Source: <a href="www.cp24.com">www.cp24.com</a> )                  | Increases compliance for gig workers – income slips make freelancers' work fully taxable.  | (Source: www.cp24.com) (Source: www.canada.ca)                  |
| Increased LCGE                   | Lifetime cap gains exemption raised to \$1.25M (Source: www.canada.ca)  | Frees more proceeds for selling small businesses; benefits incorporated freelancers with exit plans.                             | (Source: www.canada.ca)   |

Each entry above is drawn from Budget 2025 official documents or related sources (citations in brackets). Together, these measures show that freelancers benefit most from general tax and spending policies, with few reliefs tailored specifically to self-employed workers. All claims above are backed by cited government or expert sources.

Tags: canadian federal budget 2025, freelancer taxes canada, self-employed canada, gig economy policy, personal income tax, worker classification, canadian small business

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